# INTRODUCTION/BACKGROUND

Pursuant to the provisions of the Annotated Code of Maryland, Article 66B, "Planning and Zoning", the Planning Commission and the Land Use Committee for the Town of Williamsport have reviewed the existing Comprehensive Plan for the Town and promulgated the current document. The statute basically mandates that certain elements must be included in the Plan. They are generally speaking identified as follows:

- 1) Statement of goals, objectives and principles
- 2) Land Use Plan Element
- 3) Transportation Element
- 4) Community Facilities Element
- 5) Current Geographical Information as to Mineral Resources if

  Available and Applicable
- 6) Water Resources Plan
- Planning Commission Recommendations for Land
   Development Regulations to Implement for Plan
- 8) Sensitive Area Element

Consideration was given in reference to development and growth to Adequate Public Facilities Ordinances and regulations that were passed by various municipalities including the Town of Williamsport. The Williamsport Comprehensive Plan is influenced to a great extent by the Washington County Comprehensive Plan and the City of Hagerstown Comprehensive Plan insofar as some of the key elements are intertwined and integral to all three (3) bodies. Many of the factors considered herein in the Elements are controlled by the County and City, Urban Growth Area, Smart Growth, and Water and Sewer Resource Plans.

The Mayor and Council of the Town of Williamsport have a vision and desire to enhance and promote orderly development for the Town both in the present and future. It is the desire of the Mayor and Council to not only provide for orderly development of the community in accordance with the guidelines established by the legislature of the State of Maryland, but also to endeavor to provide a better "quality of life" for the citizens of the community.

Following is a list of the desired objectives and goals which the Town adopts and will attempt to adopt:

#### Concentrate development in suitable areas.

Providing development opportunities near existing and planned population centers where existing and/or planned water and sewer service exist is important.

#### • Protect sensitive areas.

Providing open space to protect streams and stream buffers, steep slopes, 100-year floodplains and habitats of endangered and threatened species is important.

• In rural areas, direct growth to existing population centers and protect resource areas.

Providing development opportunities within and around Washington County's towns and other concentrations of development such as Williamsport, protecting unique natural resources and retaining rural areas are important.

## • Demonstrate stewardship of the Bay and the land.

Identifying and protecting environmentally sensitive areas that residential or nonresidential development could damage while educating government officials and local residents to the issues and concerns of the Chesapeake Bay are important.

# Conserve and reduce the consumption of natural resources.

Protecting key parcels of land can help protect larger sections of resource areas.

• Encourage economic growth and streamline land use regulatory measures to encourage the achievement of the preceding five visions.

Providing economic development opportunities to existing businesses, seeking new businesses and other activities such as tourism are important as well as amending existing land use regulations and providing new provisions that will assist Williamsport to achieve this vision in the State Planning Act.

• Adequate public facilities and infrastructure under the control of the County or Municipal corporation are available or planned in areas where growth is to occur.

Insuring that public water and sewer facilities are either in place or proposed in conjunction with new development in compliance with the 1997 Smart Growth and Neighborhood Conservation Initiatives.

## Address funding mechanisms to achieve the previous policies.

Appropriating funds, continuing public and private cooperative ventures, seeking creative financing techniques and promoting volunteerism and cooperation are important.

#### 1997 Smart Growth and Neighborhood Conservation Initiatives

The 1997 General Assembly adopted several specific programs, which together form the Smart Growth initiatives. Collectively, these initiatives aim to direct State resources to revitalize older developed areas, preserve some of Maryland's valuable resources and open space lands, and discourage the continuation of sprawling development into our rural areas.

The Smart Growth legislation allows the State to direct its programs and funding to support locally designated areas and protect rural areas. This landmark legislation's passage is a significant accomplishment, which will play a major role in Maryland's efforts to better manage land use and growth.

The centerpiece of this new legislative package is the "Priority Funding Areas" legislation, which limits most State infrastructure funding and economic development, housing and other program monies to Smart Growth Areas, which local governments designate for growth. The other bills in the 1997 legislative package also support locally identified development areas. They facilitate the reuse of brownfields and provide tax. credits to businesses creating jobs in a Priority Funding Area. A new Live Near Your Work pilot program supports this effort by providing cash contributions to workers buying homes in certain older neighborhoods. And, to spur more preservation of undeveloped land, the new Rural Legacy Program provides financial resources for the protection of farm and forestlands and the conservation of these essential rural resources from The Priority Funding Areas legislation builds on the development. foundation created by Visions adopted as State policy in the 1992 Growth Act. Beginning October 1, 1998 Smart Growth establishes a policy for the use of State funds, which support communities, and influences the location

of development. State funding for projects in Maryland municipalities, other existing communities, industrial areas, and planned growth areas designated by counties will receive priority funding over other projects. Priority Funding Areas are locations where the State and local government want to target their efforts to encourage and support economic development and new growth.

#### **Rural Legacy Program**

The Rural Legacy Program will redirect existing State funds into a focused and dedicated land preservation program specifically designed to limit the adverse impacts of sprawl on our agricultural lands and natural resources. The Program will reallocate State funds to purchase conservation easements for large contiguous tracts of agricultural, forest and natural areas subject to development pressure, and fee interests in open space where public access and use is needed. Local governments and private land trusts will be encouraged to identify Rural Legacy Areas and to competitively apply for funds to complement existing land conservation efforts or create new ones.

### **Brownsfields Legislation**

Marylanld's new Brownsfields law limits liability for those redeveloping unused or abandoned properties that are contaminated, or even perceived to be contaminated, unless they exacerbate contamination or create new pollution. The law creates a voluntary clean-up program through which an eligible developer supplies the State information about environmental conditions, including contamination of the site and proposed clean-up procedures. If approved, the applicant prepared a detailed Response Action Plan that explains all tasks necessary to clean up the site and demonstrates that the project meets applicable public heath and environmental protection criteria. This process also provides an opportunity for public participation.

#### Live Near Your Work Program

The Live Near Your Work Program encourages employees of Maryland's businesses and institutions to buy homes near their workplace. This initiative will help stabilize the neighborhoods surrounding the State's major employers by stimulating home ownership in targeted communities. In addition to providing resources for programs sponsored by public and private institutions, the State is participating as a major employer.

#### Job Creation Tax Credit Program

The Job Creation Tax Credit Program encourages mid-sized and smaller businesses to invest in Smart Growth areas around the State. Small businesses comprise almost eighty (80%) percent of Maryland businesses, and small businesses in particular generate the majority of new job growth in the State. This proposal will encourage small business development and job

growth in areas accessible to available labor pools, and will encourage more efficient use of the new State's existing infrastructure.

# Exhibit 1 Current County, State, and Local Improvement Programs

Name of Program	General Description of Program	Administering
	•	Agency
Designated	Provides priority for many types of	MD Dept of
Neighborhoods	funding Programs, once an area is	Housing and
·	approved as a "Designated	Community
	Neighborhood"	Development
Neighborhood	Provides low-interest loans to small	MD Dept of
Business	businesses or non-profit organizations for	Housing and
Development	projects in older business areas. Provides	Community
Program	up to 50% funding of flexible gap	Development
	financing for business starting-up or	
	expanding or for reuse of a vacant	
	building. Cannot be used for speculative	
	projects.	
Business Tax	Awards tax credits on a competitive basis	MD Dept of
Credits for	to non-profit organizations that sponsor	Housing and
Neighborhood	community development projects in	Community
Projects	designated neighborhoods. The tax	Development
	credits are then sold to private businesses.	
MD Historic	Offers grants for capital projects,	MD Historical
Preservation	Including the acquisition, rehabilitation	Trust
Capital and	or restoration of historic properties. Also	
Non-Capital Grant	Offers grants for non-capital projects,	-
Programs	such	
	as research of historic resources. In most	
	cases provides a maximum of 50% of the	
	project cost.	
MD Certified	Offers grants to local governments who	MD Historical
Local	are certified within a Federal historic	Trust
Government Grant	preservation program. Funds can be used	
Program	for research of historic resources,	
	educational programs, technical	
	assistance	·
	and other efforts.	
MD Historic	Offers low-interest loans to acquire,	MD Historical
Preservation Loan	Rehabilitate or restore properties listed on	Trust
Program	or eligible for the National Register of	·
	Historic Places, in return for an easement	
	Guaranteeing the preservation of the site.	
Heart of the Civil	With inclusion of reference to approval	Heart of the Civil War
War Heritage	Management Plan as guidance documents	Heritage Area
Area/MD Heritage	in Comprehensive Plan, projects that	Advisory Board/Md
Area Program	promote heritage area tourism may be	Heritage Area
	eligible to apply for grants, loans and tax	Authority/MD
	credits.	Historical Trust

Name of	General Description of Program	Administering
Program		Agency
Preservation	Offers State and Federal income tax credits	State Program:
Tax	For a percentage of the qualified capital	MD Dept. of
Credits	costs to rehabilitate certified historic	Housing and
	buildings. The program requires that the work	Community
	conform to the Secretary of the Interior's Standards	Development;
	for Rehabilitation. Only income-producing	MD Historic
	properties qualify for the federal program.	Trust.
		Federal Program
		National Park
		Service.
Community	Offers grants through a competitive process	MD Dept
Development	for a wide variety of activities, provided	Housing and
Block Grant	the applicant proves that the project will	Community
(CDBG)	benefit 51% low and moderate income	Development;
	persons or eliminate an officially approved	Allegany County
:	"blighted" condition.	Dept. of
		Community
		Services
Program	Provides up to 100% grant funding for	MD Department
Open	acquisition and up to 75% grant funding	of Natural
Space	for development of public recreation	Resources;
	facilities and open space. Projects need to	County Parks
	be based upon the County Land	and
	Preservation and Recreation Plan.	Recreation Dept.
Rural Legacy	Directs various State and Federal funds	MD Department
Program	towards the coordinated acquisition of key	of Natural
	concentrations of natural resources and	Resources
	agricultural areas.	
Various State	Provides low-interest loans to for-profits	MD Dept of
Housing	and non-profits for the construction or rehabilitation	Housing and
Programs	of housing for low and/or moderate income persons.	Community
	Individual programs include: Multi-Family Housing	Development
	Rehabilitation Program, Construction Loan Program	
	and Single-Family Housing Rehabilitation Program.	
Reverse	Offers low-income persons age 65 and older the	MD Dept of
Equity	opportunity to receive income from the equity of	Housing and
Mortgage	their home so they may continue to afford to live	Community
Program	within it.	Development

Name of	General Description of Program	Administering
Program		Agency
State	Offer favorable financing to qualified	MD Dept. of
Homeownership	Persons to purchase their own home.	Housing and
Programs	Programs include the Settlement Expense	Community
	Loan Fund, and the Preferred Interest Rate	Development
	Loan Program.	-
Federal Low	Offers Federal income tax credits to non-profit	MD Dept. of
Income Housing	and for-profit developers of housing for low-	Housing and
Tax	income persons. Non-profits can	Community
Credit	then sell their credits to investors.	Development
Rural Economic	Offers a variety of programs to finance	U.S. Dept. of
Development	economic development, community	Agriculture,
Programs	facilities and low-income housing in rural areas.	Rural
(formerly		Development
Farmers Home		Administration
Administration)		
Neighborhood	Provides funding in Priority Funding Aras and	MD Dept. of
Conservation	"designated neighborhoods" approved by the MD	Transportation
Program	Dept. of Housing and Community Development.	
	Can be used for sidewalks, streetscaping, curbs,	
	drainage, repaving and lighting.	
Street	Provides 100% funding for improvements	MD Dept. of
and Sidewalk	For new sidewalks and related	Transportation
Program	improvements along State roads in	*
	"designated neighborhoods" approved by	
	the MD Dept. of Housing and Community	•
	Development.	
Day Care	Offers low-interest loans and loan	MD Dept. of
Financing	Guarantees for development of child or	Business and
Programs	Senior day care facilities	Economic
•		Development
Community	Offers low-interest gap financing for up to	MD Dept. of
Development	50% of project cost. Financing is provided	Housing and
Block Grant	to municipality, which then makes loans to	Community
Funds	businesses. Emphasizes creation of low	Development
for	and moderate income jobs. Can be used	*
Economic	for downtown revitalization, infrastructure,	
Development	property acquisition, building construction	
	and market studies.	

Name of Program	General Description of Program	Administering
		Agency
Maryland Industrial	Offers low-interest loans to counties and	MD Dept. of
Land Act	municipalities working to develop or	Business and
	redevelop industrial space. Can be used	Economic
	for	Development
	acquisition, utilities, access roads, site	
	improvements and shell building	
	construction. Can also be used to	
	rehabilitate existing buildings as	
	"incubators" for new businesses.	
Job Creation Tax	Offers income tax credits to companies	MD. Dept. of
Credit	Creating 60 or more jobs which pay at	Business and
	least 150% of the minimum wage.	Economic
	·	Development
MD Industrial and	Offers low-interest loans to	MD Dept. of
Commercial	municipalities working to develop or	Business and
Redevelopment	redevelop commercial or industrial	Economic
Fund	businesses. Provides up to 90% of	Development
	funding need. Can be used for land,	
	buildings, infrastructure and technical	
	studies. The municipality can then loan	
	the funds to businesses, provide the	
	municipality guarantees the loans.	
MD Industrial	Makes available low-interest financing	MD Dept. of Business
Development	for business development and expansion,	and Economic
Financing	except for certain types of retail uses.	Development; Plus
Authority Program	Betters terms are possible for industrial	Industrial Revenue
	development funded through tax-exempt	Bonds issued through
	bonds.	the County
MD Small Business	Makes available low-interest financing	MD Dept. of Business
Development	for development and expansion of small	and Economic
Financing	businesses. Includes a Long-term	Development
Authority Programs	Guarantee Program, a Surety Bond	
	Program and an Equity Participation	
	Investment Program. Most programs	
	emphasize businesses owed by socially	
<b>T</b>	and economically disadvantaged persons.	
Investment	Offers financing through the Challenge	MD Dept. of
Financing	Investment Program and the Enterprise	Business and
Programs	Investment Fund.	Economic
		Development

Name of Program	General Description of Program	Administering
	1	Agency
Appalachian	Provides grants and loans through the	Tri-County
Regional Commission	Tri-County Council, including a	Council of
Programs	revolving low-interest loan fund for	Western Maryland
	businesses for gap financing.	,
Rural Utilities	Offers low-interest loans for water	U.S. Dept. of
Service	and	Agriculture Rural
Financing	sewage projects.	Utilities Service
Army Corps	Various types of projects to manage	U.S. Army Corps
Programs;	flooding.	of Engineers,
NRCS Watershed		Baltimore District;
Programs		U.S. Natural Resources
		Conservation Service
Hazard Mitigation	Provides 75% funding to relieve	Federal Emergency
Grant Program	imminent hazards from flooding.	Management Agency
Small Creeks and	Offers 50% funding to restore and	MD Dept. of the
Estuaries Water	improve stream channels.	Environment, Water
Quality Restoration	·	Management
		Administration
Water Quality State	Provides low-interest loans to local	MD Dept. of the
Revolving Loan Fund	governments for projects that will	Environment, Water
	improve water quality, such as stream	Management
	restoration projects or efforts to	Administration
	reduce non-point source pollution.	
Water Supply Financial	Provides low-interest and grants for	MD Dept. of the
Assistance Program;	water supply system repairs and	Environment, Water
Drinking Water	upgrades.	Management
Revolving Loan Fund	Ξ	Administration

Sources: Publications and internet sites of various agencies; Report of the Governors Flood Mitigation Task Force for Western Maryland.

Note:

The following Maps are intended to graphically clarify and demonstrate the information set forth in the preceding text in this Chapter.

